Proving discrimination:
Shifting the burden of proof and access to evidence

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Some key points

Discrimination is a recognised reality.

- It can affect us all – consider the range of protected characteristics: our gender, race, ethnicity, physical or mental disability, our sexual orientation, our religion, our age.
- Whether the protected characteristic is actual or perceived.
- And yet, it is (very, very) difficult to prove.
- It affects our most fundamental human rights – our dignity, respect, equality

Our laws must therefore be applied in a way that combats and safeguards against the hidden social evil of inequality and discrimination.
“Discrimination has the reputation of being particularly hard to substantiate. This is even truer in respect of discrimination in employment. Aware of this problem, the European Union legislature has adopted measures to assist applicants claiming to be victims of discrimination on the grounds of, in particular, sex, age or origin. The European Union legislature has thus provided for a shift in the burden of proof, without, however, going so far as to uphold its complete reversal since the long-standing freedom of employers to recruit the people of their choice must not be completely disregarded.”

Opinion of Advocate General Paolo Mengozzi 12/1/2012

*Meister v Speech Design Carrier Systems GmbH* Case C-415/10
Is there evidence to prove the claim?

“It has long been recognised that proving discrimination claims may pose great difficulties for claimants. ….” *Igen v Wong* [2005] EWCA Civ 142

“It is important to bear in mind that it is unusual to find direct evidence of racial discrimination. Few employers will be prepared to admit such discrimination even to themselves. In some cases the discrimination will not be ill-intentioned but merely based on an assumption that "he or she would not have fitted in." *King v Great Britain – China Centre* [1992] ICR 516
“The rules on the burden of proof must be adapted when there is a prima facie case of discrimination and, for the principle of equal treatment to be applied effectively, the burden of proof must shift back to the respondent when evidence of such discrimination is brought.”

“No need to apply the rules on the burden of proof when it is for the court to investigate the facts of the case.”
“[13] It should next be pointed out that in a situation where a system of individual pay supplements which is completely lacking in transparency is at issue, female employees can establish differences only so far as average pay is concerned. They would be deprived of any effective means of enforcing the principle of equal pay before the national courts if the effect of adducing such evidence was not to impose upon the employer the burden of proving that his practice in the matter of wages is not in fact discriminatory.”

_Danfoss C-109/88_
[14] Finally, it should be noted that under Article 6 of the Equal Pay Directive member-States must, in accordance with their national circumstances and legal systems, take the measures necessary to ensure that the principle of equal pay is applied and that effective means are available to ensure that it is observed. The concern for effectiveness which thus underlies the directive means that it must be interpreted as implying adjustments to national rules on the burden of proof in special cases where such adjustments are necessary for the effective implementation of the principle of equality.” Danfoss C-109/88
[13] It is normally for the person alleging facts in support of a claim to adduce proof of such facts. Thus, in principle, the burden of proving the existence of sex discrimination as to pay lies with the worker who, believing himself to be the victim of such discrimination, brings legal proceedings against his employer with a view to removing the discrimination.

_Enderby v Frenchay Health Authority C-127/92_
[14] However, it is clear from the case law of the Court that the onus may shift when that is necessary to avoid depriving workers who appear to be the victims of discrimination of any effective means of enforcing the principle of equal pay.

Accordingly, when a measure distinguishing between employees on the basis of their hours of work has in practice an adverse impact on substantially more members of one or other sex, that measure must be regarded as contrary to the objective pursued by Article 119 EEC, unless the employer shows that it is based on objectively justified factors unrelated to any discrimination on grounds of sex.

Similarly, where an undertaking applies a system of pay which is wholly lacking in transparency, it is for the employer to prove that his practice in the matter of wages is not discriminatory, if a female worker establishes, in relation to a relatively large number of employees, that the average pay for women is less than that for men.
How does it work?

“1. Where persons considering themselves wronged establish facts from which it may be presumed that there has been direct or indirect discrimination, it shall be for the respondent to prove that there has been no breach of the principle of equal treatment.”

“Paragraph 1 shall not prevent Member States from introducing rules of evidence which are more favourable to plaintiffs. “
How does it work?

*Kelly C-104/10* – Male course application refused. Copies of others refused. No entitlement BUT may compromise effectiveness, for the national court to assess.

*Meister C-415/10* – Speech design, 2x rejected woman applicant. Disclosure refused. Not entitled BUT may be a factor of establishing facts.

*Asociatia ACCEPT C-81/12* – Homophobic interview. Speaker had no legal capacity to act BUT employer did not distance themselves.

*Firma Feryn C-54/07* – Advert not recruiting immigrants. No individual complainant BUT found that a public statement is enough.
Steps

Step 1 => Complainant to establish a prima facie case of discrimination.

Step 2 => If s/he/they does/do this, Burden of Proof shifts to the defending employer. It is no longer with the complainant.

Step 3 => The accused employer must prove that the reason for the treatment complained of is NOT caused by any discrimination whatsoever.
“However, it is not for the respondent to prove that the plaintiff adheres to a particular religion or belief, has a particular disability, is of a particular age or has a particular sexual orientation”

(Recital. Framework)
Another essential tool – Drawing adverse inferences

- Key concept particular to discrimination
- Drawing inferences
- “Appreciation of the facts from which it may be inferred that there has been direct or indirect discrimination is a matter for the national judicial or other competent bodies (incl statistical evidence).”
- “facts from which it may be presumed that there has been direct or indirect discrimination”
Practical guidance and evidence

• Acting on behalf of the employer – What to look for? What to advise?
• Acting on behalf of the employee – how to substantiate your claim?
• As the Judge – what evidence will be of assistance?
What to look for?

- What is the *treatment* complained of? Job Offer, promotion, pay, access to training, hours? Or what is the *outcome* complained of?

- What is the evidence of the complaint? Direct evidence, documentary evidence, witness evidence, personnel files, company notes, statistics of disparate impact?

- Is there circumstantial evidence? Remarks, general statistics, past complaints, inconsistent/contradictory behaviour (bad/unfair employer or discriminatory employer?)

- How did the employee/employer handle the matter internally? Was there a formal grievance? Any delay? Conduct of the investigation?
What other factors?

• Explanation? Reasonableness of explanation?
• Degree of treatment?
• Disclosure? Request for information? Questionnaire – inferences
• What are the employer’s Equal Opportunities policies?
• Contract of employment?
• Induction/ training on Equal Opps? Is this updated/ repeated?
Good practice and prevention ...

- Are there systems in place to combat any discrimination?
- What is the evidence of any commitment to equality? What are the Equal Opportunities policies?
- Who is responsible for human resources? Any Equal Opportunities Officer?
- What is the training for staff? At all levels? Are there regular reviews?
- How is this all documented? Evidenced?
Good practice and prevention ...

- Internal fair, independent and timely grievance procedures?
- Past complaints – how have these been addressed? How tackled?
- Contracts of employment with provision as to combating discrimination? Show serious commitment?
- Compliance with statutory or best practice guidance issued by Equal Opportunity bodies?
- In specific cases, is there an explanation for conduct complained of?
- Personnel files? Properly maintained and reviewed?
Thank you!

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